

1 **DIRECT TESTIMONY OF**

2 **KENNETH R. JACKSON**

3 **ON BEHALF OF**

4 **SOUTH CAROLINA ELECTRIC & GAS COMPANY**

5 **DOCKET NO. 2009-261-E**

6

7 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

8 A. My name is Kenneth R. Jackson and my address is 1426 Main
9 Street, Columbia, South Carolina.

10

11 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

12 A. I am Vice President, Rates and Regulatory Services at SCANA
13 Services, Inc., which provides administrative, management and other
14 services to the subsidiaries and business units within SCANA Corporation,
15 including South Carolina Electric & Gas Company ("Company" or
16 "SCE&G").

17

18 **Q. DESCRIBE YOUR EDUCATIONAL BACKGROUND AND**
19 **BUSINESS EXPERIENCE.**

20 A. I am a graduate of the University of South Carolina ("USC") where I
21 received a Bachelor of Science Degree in Business Administration,
22 majoring in Finance. Since graduating from USC, I have completed

1 numerous graduate level courses in Business and Economics. I joined
2 SCE&G in September 1978, where I held various positions within the Rate
3 Department over the next eighteen years. In May 1997, I became Team
4 Leader for Industrial Marketing. In October 1997, I was promoted to
5 Manager of Marketing Research and Sales for the Large Customer Group.
6 In July 1999, I was promoted to Assistant Controller for the Fossil and
7 Hydro Strategic Business Unit. In May 2005, I became Director of Rates
8 and Regulatory Affairs. In October, 2007, I became Vice President, Rates
9 and Regulatory Services. I have also recently served as the Chairman of
10 the Accounting and Finance section of the Southeastern Electric Exchange.

11
12 **Q. PLEASE SUMMARIZE YOUR DUTIES WITH SCANA SERVICES,**
13 **INC.**

14 A. I am responsible for the design and administration of SCE&G's
15 electric and gas rates and tariffs, including the electric fuel adjustment and
16 gas cost adjustment. In addition, I am responsible for the Company's
17 electric and gas allocation studies and regulatory accounting function.

18
19 **Q. HAVE YOU PRESENTED TESTIMONY TO THE PUBLIC**
20 **SERVICE COMMISSION OF SOUTH CAROLINA**
21 **(“COMMISSION”) BEFORE?**

1 A. I have testified before this Commission in previous proceedings.

2

3 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

4 A. The purpose of my testimony is to sponsor the initial rate rider, to be
5 effective with the first billing cycle of May 2010, which will allow
6 recovery of SCE&G's costs and lost net margin revenue associated with its
7 Demand Side Management ("DSM") programs along with a reasonable
8 incentive for investing in such programs, all in accordance with Section 58-
9 37-20.

10

11 **I. BACKGROUND AND STATUTORY FRAMEWORK**

12

13 **Q. WHY IS SCE&G PROPOSING TO IMPLEMENT NEW DSM**
14 **PROGRAMS AND COST RECOVERY MECHANISMS?**

15 A. As the Commission is aware, in Docket No. 2008-196-E, SCE&G
16 committed to performing a comprehensive analysis of DSM programs, and
17 in Order No. 2009-104(A), the Commission ordered the completion and
18 filing of the Company's DSM assessment. In compliance with this
19 commitment and based on the analysis described in Company Witness
20 Howard's testimony, SCE&G seeks approval to offer to its customers a
21 suite of cost-effective energy efficiency and conservation programs. The
22 programs are more fully discussed in the testimony of Company Witnesses

1 Howard and Pickles. The rate rider proposed by the Company is designed
2 to allow SCE&G to recover the costs incurred in offering these DSM
3 programs, the lost net margin revenue, and an appropriate incentive of 3%
4 added to the cost of equity which is reasonable and consistent with S.C.
5 Code Ann. § 58-37-20.

6

7 **Q. HAS THE SOUTH CAROLINA GENERAL ASSEMBLY PROVIDED**
8 **STATUTORY PROVISIONS TO ALLOW RECOVERY TO**
9 **ENCOURAGE UTILITIES TO IMPLEMENT DEMAND SIDE**
10 **MANAGEMENT PROGRAMS?**

11 A. Yes. In Chapter 37 of Title 58 of the South Carolina Code, the
12 General Assembly enacted Section 58-37-20 which provides for recovery
13 of costs incurred including lost margins, as well as providing for incentives
14 to encourage deployment of DSM programs. The pertinent part of the
15 statute states:

16 The South Carolina Public Service Commission may adopt
17 procedures that encourage electrical utilities and public utilities
18 providing gas services subject to the jurisdiction of the commission
19 to invest in cost-effective energy efficient technologies and energy
20 conservation programs. If adopted, these procedures must: provide
21 incentives and cost recovery for energy suppliers and distributors
22 who invest in energy supply and end-use technologies that are cost-

1 effective, environmentally acceptable, and reduce energy
2 consumption or demand; allow energy suppliers and distributors to
3 recover costs and obtain a reasonable rate of return on their
4 investment in qualified demand-side management programs
5 sufficient to make these programs at least as financially attractive as
6 construction of new generating facilities; require the Public Service
7 Commission to establish rates and charges that ensure that the net
8 income of an electrical or gas utility regulated by the commission
9 after implementation of specific cost-effective energy conservation
10 measures is at least as high as the net income would have been if the
11 energy conservation measures had not been implemented.

12
13 **Q. PLEASE OUTLINE THE KEY PROVISIONS OF SECTION 58-37-20**
14 **THAT MOST DIRECTLY PROVIDE AUTHORIZATION FOR THE**
15 **INCENTIVES, COST RECOVERY AND RELATED RIDER**
16 **PROPOSED BY SCE&G.**

17 A. There are three major provisions of this statute that directly apply to
18 the Company's filing in this docket. First, the Commission may adopt
19 procedures that encourage electric utilities to invest in cost-effective energy
20 efficient technologies and energy conservation programs. Second, if the
21 Commission chooses to adopt such procedures, those procedures must
22 provide incentives and cost recovery for investment in qualifying programs,

1 along with a reasonable rate of return sufficient to make DSM programs at
2 least as financially attractive as the construction of new generating
3 facilities. Third, if DSM procedures are adopted in this docket, then rates
4 and charges must be established to ensure that the net income of a regulated
5 utility after implementation of specific cost-effective energy conservation
6 measures is at least as high as the net income would have been if the energy
7 conservation measures had not been implemented.

8 My testimony will address all three of these provisions and explain
9 why our filing is fully authorized by South Carolina law and based on
10 sound regulatory theory and practice.

11

12 **Q. WHY IS AN INCENTIVE, AS PROVIDED FOR BY THE STATUTE,**
13 **NECESSARY?**

14 A. DSM programs are designed to reduce energy consumption at the
15 consumer level while maintaining the same quality and reliability of service
16 historically offered by the Company before program implementation.
17 Because SCE&G's revenues are linked to the sale of electricity, the loss of
18 sales through the deployment of demand side management programs will
19 lower the Company's total revenue and negatively impact its financial
20 results. An incentive such as that contemplated by Section 58-37-20 and
21 proposed by the Company is designed to promote DSM investments while
22 mitigating the potentially negative financial impacts and the risks

1 associated with reduced sales experienced through effective DSM
2 programs.

3

4 **a. RECOVERY OF COSTS**

5

6 **Q. WHAT DSM COSTS IS THE COMPANY SEEKING TO RECOVER**
7 **THROUGH THE PROPOSED RATE RIDER?**

8 A. The rate rider has been developed to allow the Company to recover
9 its reasonable and prudent costs incurred to implement and operate the
10 DSM programs, including administrative and general costs and overheads.
11 These costs will be deferred as a regulatory asset, and for calculating the
12 rider recovery amount, they will be amortized over a five-year period.

13

14 **Q. PLEASE EXPLAIN THE RATIONALE BEHIND A FIVE-YEAR**
15 **AMORTIZATION PERIOD FOR DSM COSTS.**

16 A. A five-year period for calculating the amortization of DSM costs
17 was approved by the Commission for the Company in Order No. 96-15, in
18 Docket No. 95-1000-E at pages 18-19. In the current proceeding, the
19 Company also proposes a five-year period as reasonably balancing the need
20 and interest of the Company in the timely recovery of DSM expenses with
21 the interest of customers in spreading out the recovery of these costs over
22 time. Longer amortization periods require the Company to hold larger

1 balances of unrecovered DSM costs, increasing its carrying costs and risks
2 while placing larger demands on its ability to raise capital.

3

4 **b. LOST NET MARGIN REVENUE**

5

6 **Q. WHAT METHODOLOGY WILL SCE&G USE TO PROJECT**
7 **REDUCTIONS IN SALES?**

8 A. As testified to by other Company witnesses, the reductions in MWH
9 sales will be computed using the data contained in the current version of the
10 South Carolina Measures Library Database (“Measures Database”) which
11 was developed by Morgan Marketing Partners on behalf of SCE&G, Duke
12 Energy, Progress Energy and Santee Cooper. This Measures Database
13 consists of technologies and building simulations that provide estimates of
14 energy and demand impacts related to numerous DSM measures. The
15 Company may supplement this information or designate another reasonable
16 data source when data not found in the Measures Database is needed to
17 make necessary calculations.

18

19 **Q. HOW WILL THE COMPANY USE THE INFORMATION FROM**
20 **THE MEASURES DATABASE?**

21 A. Lost net margin revenue will be calculated for each stated review
22 period based on the forecasted level of customer participation in each DSM

1 measure. Lost net margin revenue will reflect the reduction in demand
2 charges and MWH sales that are calculated to occur as a result of customer
3 participation in each DSM measure exclusive of the reductions that would
4 have happened in the absence of the measures.

5

6 **Q. HOW DOES THE COMPANY PROPOSE TO TRUE-UP THE LOST**
7 **NET MARGIN REVENUE IN FUTURE PERIODS?**

8 A. At the end of each review period, the lost net margin revenue for that
9 review period will be recalculated using actual market penetration data. In
10 making these recalculations, actual penetration rates will be converted to
11 reductions in MWH sales using data contained in the applicable DSM
12 Measures Database. Any differences in the calculation of forecasted lost net
13 margin revenue as compared to calculations based on actual penetration
14 rates will be reflected as an increase or decrease to the revenue required to
15 be collected under the rate rider in the prospective review period.

16

17 **c. RATE OF RETURN INCENTIVE**

18

19 **Q. PLEASE EXPLAIN THE SPECIFIC INCENTIVE PROPOSED BY**
20 **SCE&G IN THIS CASE AND ITS RATIONALE.**

1 A. SCE&G is asking for an adder of 3% to the equity component of its
2 cost of capital as applied to unrecovered DSM costs as an incentive for
3 investing in these programs.

4 SCE&G believes that an incentive at this level is sufficient to place
5 investment in DSM programs on a basis that is at least as attractive as
6 investment in generation assets of similar cost. The fact that these DSM
7 costs will be recovered over 5 years, rather than 30 years or more for
8 generation investments, is one important reason that a modest incentive is
9 sufficient in this context. Another important factor allowing SCE&G to
10 propose an incentive at this level is that its recovery does not require
11 complicated administrative determinations or studies, as would be
12 necessary for other types of DSM incentives such as predetermined goals or
13 targets.

14

15 **Q. WHY DOES THE COMPANY BELIEVE ITS PROPOSED**
16 **INCENTIVE MECHANISM IS SUPERIOR TO PREDETERMINED**
17 **GOALS OR TARGETS?**

18 A. SCE&G intends to administer its DSM programs to maximize
19 benefits to customers and its system. It does not believe that pre-
20 determined goals set at this stage of the DSM development process will be
21 useful or appropriate in that effort.

1 In general, SCE&G believes that the most logical and efficient way
2 to administer its DSM programs is for the Company to be allowed to invest
3 in cost-justified DSM measures with the assurance that it will have the
4 opportunity to recover its costs and the requested incentive so long as its
5 costs were prudent and reasonable at the time they were incurred. Tying
6 recovery of costs and incentives to pre-determined goals injects uncertainty
7 and a significant amount of administrative and monitoring cost into the
8 process. These costs and uncertainties diminish the value of the incentive
9 to the Company and the attractiveness to the Company of investing in DSM
10 programs.

11

12 **Q. DO YOU FORESEE DIFFICULTIES IN SETTING GOALS AT THIS**
13 **TIME?**

14 A. Yes. It would be difficult to forecast with accuracy the future results
15 of the proposed DSM programs, particularly at this early stage of the
16 process. The reasons include uncertainties as to the level of customer
17 acceptance and participation in the proposed programs, the recruiting and
18 training of trade allies and their performance, economic conditions in
19 SCE&G's service territory, changes in technology and in the cost of energy
20 efficient measures relative to alternatives, changes in governmentally-
21 mandated efficiency standards, and other factors. All these uncertainties
22 make setting goals at this time very difficult. Therefore, we respectfully

1 urge the Commission to allow the Company to proceed with its DSM
2 programs at this stage without attempting to establish predetermined and
3 artificial goals.

4

5 **Q. HOW DOES THE COMPANY PROPOSE TO CALCULATE THE**
6 **INCENTIVE RETURN?**

7 A. SCE&G proposes to compute an incentive return factor to be applied
8 to the projected balance held in the DSM account for the upcoming review
9 period based on a projection of the unrecovered balance in that account as
10 of the close of each month during the period. The incentive return factor
11 will reflect SCE&G's current capital structure and current cost of debt and
12 equity, plus an equity incentive of 3% added to the Company's
13 Commission-approved return on equity, which is currently 11% as set forth
14 in Order No. 2007-855. The sum of these monthly amounts will then be
15 adjusted for any over-recovery or under-recovery of the return in the
16 immediate past period.

17

18 **II. THE RATE RIDER AND OPT-OUT REQUIREMENTS**

19

20 **Q. PLEASE EXPLAIN THE DESIGN OF THE PROPOSED RIDER.**

21 A. As more fully described in Exhibit No. ____ (KRJ-1) attached to this
22 testimony, the proposed rate rider consists of a charge per kilowatt hour

1 (“KWH”) and is specifically calculated for each customer class. The rider
2 is designed to allow SCE&G to recover its costs, lost net margin revenues
3 and an incentive associated with offering DSM programs to its customers in
4 South Carolina. The costs include all of SCE&G’s reasonable and prudent
5 costs incurred in adopting and implementing DSM measures and programs.
6 Additionally, the rate rider provides for recovery of SCE&G’s lost net
7 margin revenue which reflects the projected reduction in demand charges
8 (“MW”) and energy charges (“MWH”) that are calculated to occur as a
9 result of customer participation in each DSM program. Finally, the
10 proposed rate rider will provide SCE&G with an appropriate incentive
11 adder of 3% on the cost of equity applied to the outstanding monthly
12 balance of the DSM account.

13
14 **Q. HOW DOES SCE&G PROPOSE TO CALCULATE THE AMOUNT**
15 **OF LOST NET MARGIN REVENUE TO BE RECOVERED UNDER**
16 **THE RATE RIDER?**

17 A. The amount of lost net margin revenue will be forecasted by
18 customer class on an annual basis using data for actual and expected market
19 penetration for each DSM measure. Any difference between the prior
20 year’s forecasted amount and the amount calculated based on actual market
21 penetration during the year will be reflected as an increase or decrease to

1 the revenue required to be collected under the rate rider in the upcoming
2 period.

3

4 **Q. HOW WILL THE COMPANY ADJUST THE RIDER IN THE**
5 **EVENT ITS RATES ARE AMENDED PURSUANT TO A GENERAL**
6 **RETAIL ELECTRIC RATE CASE?**

7 A. The amounts reflected in the rate rider for lost net margin revenue
8 will be reset each time the Company implements new retail electric rates as
9 a result of a general retail electric rate case. Upon implementation of the
10 new retail electric rates, the charges to be collected under the rider will be
11 recalculated to reflect the fact that, under standard rate making
12 methodologies, the lost net contribution to margin revenue as of the end of
13 the test period will be reflected in the new rates being set. In recalculating
14 the revenue requirement to be collected under the rider after new electric
15 rates are ordered, the existing revenue requirement being collected under
16 the rider will be reduced by the lost net margin revenue recorded as of the
17 close of the test year. Additional lost net margin revenue will occur as new
18 participants are enrolled in the DSM programs after the close of the test
19 period. The additional lost net margin revenue will not be deducted from
20 the revenue requirement to be recovered through the rider.

21

1 **Q. HAS THE COMPANY ESTIMATED THE COST OF OPERATING**
2 **THE PROGRAM?**

3 A. Yes, it has. Attached to this testimony as Exhibit No. __ (KRJ-2)
4 are the Company's estimates of the revenue requirement by customer class.
5 This exhibit also reflects the calculation of the estimated rate rider to be
6 effective with the first billing cycle of May 2010.

7 As the exhibit reflects, the DSM account balance as of November
8 30, 2009, is estimated to be approximately \$1,443,664. This estimate is
9 comprised of actual expenditures through August 21, 2009 and estimated
10 expenditures from August 22, 2009 to November 30, 2009. Pursuant to the
11 Company's request to amortize the DSM account balance over five years,
12 only \$288,733 of amortization expense is included in the calculation of the
13 rider for the initial period.

14 Additionally, the Company anticipates lost net margins for the
15 period of December 1, 2009 through November 30, 2010 to be
16 approximately \$4,011,000. The return for that same period is projected to
17 be \$1,044,192, comprised of a debt component and the currently authorized
18 return on equity of 11% and the incentive adder of 3%.

19 Accordingly, the total revenue requirement (\$288,733 + \$4,011,000
20 + \$1,044,192) is approximately \$5,343,925 through the initial period
21 ending November 30, 2010.

22

1 **Q. HOW DOES THE COMPANY PROPOSE TO ALLOCATE THE**
2 **REVENUE REQUIREMENT?**

3 A. SCE&G will track participation in DSM programs by customer
4 class. SCE&G will assign direct DSM program costs and lost net margin
5 revenue accordingly. General and administrative costs and other indirect
6 DSM costs will be allocated to customer classes in the same proportions
7 that direct costs are allocated, unless the Company identifies a specific
8 justification to do otherwise. SCE&G will also track revenues under the
9 DSM rider by customer class.

10

11 **Q. HAS THE COMPANY CALCULATED THE RATE RIDER FOR**
12 **THE INITIAL PERIOD, USING THE ALLOCATION**
13 **METHODOLOGY ABOVE?**

14 A. Yes, it has. The rate rider attached to this testimony as Exhibit No.
15 ____ (KRJ-3) contains specific rates by customer class to be effective with
16 the first billing cycle of May 2010. The rates per KWH to be applied
17 pursuant to this rider are as follows:

18	Residential	\$0.00038
19	Small General Service	\$0.00042
20	Medium General Service	\$0.00014
21	Large General Service	\$0.00004

22

1 **Q. WHAT EFFECT WILL THE RIDER HAVE ON RATES BILLED TO**
2 **CUSTOMERS?**

3 A. Based on the estimated impacts and costs of the proposed programs,
4 the Company estimates that the initial rate rider will add approximately
5 \$0.38 per month to the bill of an average residential customer using 1,000
6 KWH per month.

7
8 **Q. WILL THE RATE RIDER APPLY TO COMMERCIAL AND**
9 **INDUSTRIAL CUSTOMERS AS WELL?**

10 A. The rider will generally apply to all of SCE&G's commercial and
11 industrial customers; however, the Company is proposing to allow certain
12 large commercial and industrial customers to "opt-out" of being subject to
13 cost recovery of the DSM program under certain specified conditions.

14
15 **Q. WHAT ARE THE CONDITIONS FOR OPTING-OUT OF THE**
16 **RIDER?**

17 A. As more fully described in Exhibit No. ____ (KRJ-4), large
18 commercial and industrial customers may be eligible to opt-out of DSM
19 programs and costs if they have either 1) an average of monthly billing
20 demands over the past 12 months ("Average Demand") that is equal to or
21 greater than 3,500 kW at a single site with contiguous services, or 2) for at
22 least two non-contiguous premises, the sum of the Average Demands must

1 be equal to or greater than 6,000 kW with each premise having an Average
2 Demand equal to or greater than 100 kW. Customers wishing to opt-out of
3 DSM programs and recovery of DSM costs will be required to certify that
4 they have conducted an energy efficiency audit within the past three years
5 and are implementing measures that are at least equivalent in energy and
6 demand savings to those anticipated under the Company's DSM program
7 for the applicable customer class.

8

9 **Q. WHY DOES SCE&G BELIEVE THAT LIMITS ARE NECESSARY**
10 **ON CUSTOMERS ABILITY TO OPT-OUT OF THESE PROGRAMS**
11 **AND THEIR COSTS?**

12 A. When customers opt-out of these programs, the DSM costs that they
13 avoid are shifted to the customers that remain subject to the rider. These
14 opt-out thresholds have been set at levels that minimize the rate impacts to
15 customers that do not elect to opt-out and encourage broad participation in
16 these programs and broad sharing of costs. SCE&G believes that setting
17 the opt-out thresholds at these levels will allow the opt-out provision to be
18 available to those customers whose size and commitment to energy
19 efficiency allows them to provide comparable conservation benefit to the
20 system through internally administered programs. SCE&G also believes
21 that setting the opt-out threshold on a KW rather than a KWH basis is
22 preferable since KWH consumption can vary significantly month to month

1 and year to year. This variation can lead to uncertainty for the Company
2 and its customers and instability in the programs subject to opt-out.

3

4 **Q. HOW WILL THE COMPANY TREAT RIDER REVENUES AND**
5 **DSM ACCOUNT AMORTIZATION IN ITS ACCOUNTING BOOKS**
6 **AND RECORDS?**

7 A. Monthly, as customers are billed under the rider, the Company will
8 record as revenue all three components of the rate rider with the three
9 components being (1) lost net margin revenue, (2) incentive return and (3)
10 amortization of DSM account recovery. The Company will then record, as
11 expense, amortization of the deferred DSM account balance in an amount
12 equal to the revenue associated with the amortization component of the
13 rider.

14 In addition, the Company proposes the establishment of an under or
15 over – recovery regulatory asset or liability account (“Lost Net Margin
16 Revenue Adjustment Account”) where it will record the difference between
17 actual lost net margin revenue based on market penetration and the
18 forecasted lost net margin revenue being recovered through rates. The use
19 of this Lost Net Margin Revenue Adjustment Account will ensure that
20 actual lost net margin revenue is recorded in the appropriate accounting
21 period.

1 Similarly, the Company proposes the establishment of an under or
2 over –recovery regulatory asset or liability account (“Incentive Return
3 Adjustment Account”) where it will record the difference between the
4 incentive return calculation based on the actual balances held in the DSM
5 account and the forecasted incentive return being recovered through rates.
6 The use of this Incentive Return Adjustment Account will ensure that the
7 actual incentive return is recorded in the appropriate accounting period.

8 These adjustment accounts would only function to ensure accurate
9 reporting of income by the Company. The lost net margin revenue and
10 incentive return to be recovered through the rider would be calculated as set
11 forth in this testimony and attached exhibits.

12

13 **Q. WILL THE COMMISSION AND THE OFFICE OF REGULATORY**
14 **STAFF BE ABLE TO REVIEW THE EFFECTS OF THE**
15 **COMPANY’S DSM PROGRAMS?**

16 A. Yes. The Company will make an annual filing with the Commission
17 regarding the reasonableness and prudence of its incurred costs of
18 providing these programs and recalculating and adjusting the rider for each
19 customer class. ORS will have the ability to review and audit the results of
20 any of the programs. The Company would not implement any proposed
21 adjustments to the rider until at least three months after filing to allow for
22 public comment and for the Commission’s and ORS’s review.

1 **III. THE COMPANY’S REQUEST**

2

3 **Q. WHAT IS THE COMPANY ASKING OF THE COMMISSION IN**
4 **THIS PROCEEDING?**

5 A. SCE&G requests that the Commission approve the Rider to Retail
6 Rates attached to this testimony, which is designed to allow SCE&G to
7 recover all costs reasonably and prudently incurred and net margin revenue
8 lost in offering DSM programs. In addition, the Company requests
9 approval of an appropriate incentive return of 3% added to the currently
10 authorized return on equity of 11%, both of which will be applied to the
11 projected balance held in the DSM account to calculate the total return, as
12 set forth in this testimony and exhibits. The Company also requests that
13 the Commission approve the use of a regulatory asset account to defer all
14 reasonable and prudent costs incurred in formulating, administering,
15 publicizing, delivering, measuring, tracking and analyzing DSM programs.
16 In addition, the Company requests that the Commission approve the
17 establishment of the Lost Net Margin Revenue and Incentive Return
18 Adjustment Accounts to allow the Company to accurately record these
19 amounts in the appropriate accounting period. Finally, it is the Company’s
20 request that the programs set forth in the testimony of Company Witnesses
21 Howard and Pickles be approved for implementation, all subject to

1 Commission review and ORS audit and analysis in future annual filings and
2 other relief requested in the Company's filing.

3

4 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

5 A. Yes.

Recovery of DSM Expenses, Incentive Return and Lost Net Margin Revenue

1. Overview

This Exhibit provides a description of how South Carolina Electric & Gas Company (“SCE&G” or the “Company”) proposes to recover its Demand Side Management (“DSM”) expenses, incentive return and lost net margin revenue using a rate rider applicable to retail electric service. As described below, the rate rider will consist of a charge per kilowatt hour (“KWH”) and will be specifically calculated for each customer class. The rider will be set at a level sufficient to recover:

- a.** DSM program expenses and overheads amortized over five years,
- b.** An incentive return for investing in DSM programs and
- c.** Lost net margin revenue forecasted to occur as a result of the DSM programs reducing demand charges and megawatt hour (“MWH”) sales between each retail electric rate case.

In establishing the amount of revenue to be recovered under the rate rider, the amount of lost net margin revenue will be forecasted by customer class on an annual basis using data for actual market penetration for each DSM measure. Any difference between the prior year's forecasted amount and the amount calculated based on actual market penetration during the year will be reflected as an increase or decrease to the revenue required to be collected under the rate rider in the prospective review period.

2. Annual Adjustment

The rates for each customer class will be recalculated and adjusted annually. Each year, on or about January 31st, the Company proposes to file the rate adjustments for each customer class with the Commission. The Company would not implement the proposed adjustments until at least three months after filing to allow for public comment and any review of the filing that the Commission might deem appropriate. The Company proposes that the initial review period run from the effective date of the rate rider proposed in this docket to November 30, 2010. Thereafter, the Company proposes an annual review period of December 1st through November 30th, provided that SCE&G must notify the Commission and ORS in writing prior to any change or adjustment in the review period.

3. The Regulatory Asset Account for DSM Expenses.

- a.** DSM expenses shall include all costs of formulating, administering, publicizing, delivering, measuring, tracking and analyzing DSM programs, including administrative and general costs and overheads, legal and consulting costs, costs of advertising and promotion, training and recruitment costs, costs of incentives and payments to third parties, costs of resolving or settling claims and disputes, and other costs related to these programs. SCE&G will create a regulatory asset on its books for DSM expenses (“DSM Account”).
- b.** As DSM expenses are recognized, they will be booked as a debit to the DSM Account.
- c.** SCE&G will credit the DSM account monthly to reflect the 5-year amortization recovery of covered DSM expenses.

4. Cost Recovery

The DSM expenses, incentive return and lost net margin revenue will be calculated and recovered under the rate rider as follows:

a. Calculation of Lost Net Margin Revenue

Lost net margin revenue will be calculated for each prospective review period based on the forecasted level of customer participation in each DSM measure. Lost net margin revenue will reflect the reduction in demand charges and MWH sales that are calculated to occur as a result of customer participation in each DSM measure exclusive of the reductions that would have happened in the absence of the measures. The reductions in MWH sales will be computed using the data contained in the then-current version of the South Carolina Measures Library Database (“Measures Database”)¹ or such successor data source as the Company may reasonably designate, supplemented as required where data not found in the database is needed to make the necessary calculations. Margin revenue will equal electric revenue by rate schedule less fuel costs and will be computed on a per KWH basis.

Lost net margin revenue associated with the upcoming period will be calculated based on forecasted participation rates. At the end of each review period, the lost net margin revenue for that review period will be recalculated using actual market penetration data. In making these recalculations, actual penetration rates will be converted to reductions in MWH sales using data contained in the applicable Measures Database. Any differences in the calculation of forecasted lost net margin revenue to actual will be reflected as an increase or decrease to the revenue required to be collected under the rate rider in the prospective review period. The Company will

¹ In 2008 Morgan Marketing Partners (MMP) was retained jointly by SCE&G, Duke Energy, Progress Energy and Santee Cooper to develop a “Measures Database” of technologies and building simulations that would provide estimates of energy and demand impacts related to numerous DSM measures. MMP had developed a similar DSM Measures Database for North Carolina. The scope of the work included four weather stations, ten commercial building types and sixteen configurations of new and existing residential homes. MMP and its subcontractors, Franklin Energy Services, Integral Analytics Inc. and Building Metrics Inc., developed the Measures Database and MMP provided it in its final form to SCE&G in 2009.

track the difference between actual lost revenue and forecasted lost revenue in a separate regulatory asset or liability account.

b. Resetting of Lost Net Margin Revenue

The amounts reflected in the rate rider for lost net margin revenue will be reset each time the Company implements new retail electric rates as a result of a general retail electric rate case. Upon implementation of the new retail electric rates, the charges to be collected under the rider will be recalculated to reflect the fact that under standard rate making methodologies the lost net contribution to margin revenue as of the end of the test period will be reflected in the new rates being set.

In recalculating the revenue requirement to be collected under the rider after new electric rates are ordered, the existing revenue requirement being collected under the rider will be reduced by the lost net margin revenue forecasted as of the close of the test year. This amount will be calculated to equal the participation rates for DSM measures at the close of the test period multiplied by the KWH savings per participant reflected in the applicable DSM Measures Database for that measure.

Additional lost net margin revenue will occur as new participants are enrolled in the DSM programs after the close of the test period. The additional lost net margin revenue will not be deducted from the revenue requirement to be recovered through the rider. Adjustments in the rider associated with the implementation of new retail rates will not change the schedule for annual reviews of the rider.

c. Calculation of the Amount to Be Recovered by the Rate Rider

The amount of DSM expenses, incentive return and lost net margin revenue to be recovered through the rider shall be computed as follows.

- i. Amortization of DSM Regulatory Asset** SCE&G will amortize, over five (5) years, the balance held in the DSM Account at the close of each review period.
- ii. Incentive Return** - SCE&G will compute an incentive return factor to be applied to the projected balance held in the DSM Account for the up-coming review period based on a projection of the unrecovered balance in that account as of the close of each month during the period. The incentive return factor will reflect SCE&G's current capital structure and current cost of debt and equity plus an equity incentive of three percentage points added to Company's Commission-approved return on equity. The sum of these monthly amounts will be adjusted for any over-recovery or under-recovery of the return in the immediate past period. The past period over-recovery or under-recovery will be measured based on the actual monthly balances in the DSM Account during the period.
- iii. Lost Net Margin Revenue** - Lost net margin revenue for the review period, computed as described above, and including any adjustment for over-

forecasting or under-forecasting in the prior period, will be included in the revenue requirement to be recovered.

d. Allocation of Revenue Requirement

SCE&G will track participation in DSM programs by customer class. SCE&G will assign direct DSM program costs and lost net margin revenue accordingly. General and administrative costs and other indirect DSM costs will be allocated to customer classes in the same proportions that direct costs are allocated, unless the Company identifies a specific justification to do otherwise. SCE&G will also track receipts under the DSM rider by customer class. Rider adjustments will be made based on these allocations.

SCE&G

DSM Rate Estimate

	Total	Residential	SGS	MGS	LGS								
1) <u>Estimated Amortization Expense</u>													
- Projected DSM Account Balance @ 11/30/2009	\$ 1,443,664	\$ 1,171,107	\$ 64,281	\$ 48,612	\$ 159,664								
÷ 5 Years = Annual Amortization Estimate	\$ 288,733	\$ 234,221	\$ 12,856	\$ 9,722	\$ 31,933								
÷ 12 Months = Monthly Amortization Estimate	\$ 24,061	\$ 19,518	\$ 1,071	\$ 810	\$ 2,661								
2) <u>Forecasted Lost Net Margin Revenue</u>													
Estimate for 12/1/2009 through 11/30/2010	\$ 4,011,000	\$ 2,174,000	\$ 1,371,000	\$ 294,000	\$ 172,000								
3) <u>Estimated Incentive Return</u>													
For Period 12/1/2009 through 11/30/2010	\$ 1,044,192	\$ 738,587	\$ 72,091	\$ 54,491	\$ 179,023								
4) <u>Annual Total Cost Estimate for Recovery</u>	\$ 5,343,925	\$ 3,146,808	\$ 1,455,947	\$ 358,213	\$ 382,956								
5) <u>Projected Retail Sales in GWH During First Rate Period</u>													
May, 2010 - April, 2011	22,958	8,319	3,454	2,609	8,576								
6) <u>Estimated Rate per KWH</u>	<table><tr><td>\$</td><td>0.00038</td><td>\$</td><td>0.00042</td><td>\$</td><td>0.00014</td><td>\$</td><td>0.00004</td></tr></table>					\$	0.00038	\$	0.00042	\$	0.00014	\$	0.00004
\$	0.00038	\$	0.00042	\$	0.00014	\$	0.00004						

SOUTH CAROLINA ELECTRIC & GAS COMPANY

ELECTRICITY

RIDER TO RETAIL RATES

DEMAND SIDE MANAGEMENT COMPONENT

(Page 1 of 2)

APPLICABILITY

Service supplied under the Company's retail electric rate schedules is subject to approved Demand Side Management (DSM) program cost adjustments. The rates shown below are applicable to and a part of the Company's South Carolina retail electric rate schedules and included in the monthly rate provision of the applicable schedule used in billing and shall therefore be added to customer's monthly bill statement:

DSM RATES BY CLASS (\$/kWh)

Customer Class	DSM Factors
Residential	0.00038
Small General Service	0.00042
Medium General Service	0.00014
Large General Service	0.00004

DERIVATION OF FACTORS

Demand Side Management costs to be recovered in an amount rounded to the nearest one-thousandth of a cent per kilowatt-hour, will be determined by the following formula:

$$A = D / S$$

A = Customer Class Specific DSM Program Costs Rate Adjustment per kilowatt-hour applied to base rates rounded to the nearest one-thousandth of a cent.

D = DSM revenue requirement for the period calculated as $((C - P) * R) + P + L$

Where:

C = Balance of DSM costs from existing programs at the beginning of the annual review period;

P = One-year of DSM amortization expense;

R = The gross-of-tax overall rate of return using the Company's actual capitalization and embedded costs at the end of the annual review period (see Definitions). This includes the Company's approved rate of return on equity in its last general rate proceeding plus a three percent incentive adder;

L = Lost net margin revenue is based on forecasted kWh sales reductions attributable to DSM programs implemented and is "trued-up" for the actual impact on prior year sales.

S = Projected customer class specific sales, defined as retail kilowatt-hour sales from each class of customers for the current period, less sales from customers who have been approved for opt-out status.

The appropriate revenue-related tax factor is to be included in these calculations.

"OPT-OUT" PROVISION

1. Large commercial and industrial customers may be eligible to opt-out of DSM programs and costs so long as the conditions set forth below are being met. Eligible customers are those business entities using the Company's standard electric service with either: (1) an average of monthly billing demands over the past 12 months ("Average Demand") that is equal to or greater than 3,500 kW at a single site with contiguous services, or (2) for at least two non-contiguous premises, the sum of the Average Demands must be equal to or greater than 6,000 kW with each premise having an Average Demand equal to or greater than 100 kW. For the purpose of meeting the threshold in (2), a business entity is defined as a single corporation, partnership, company or individual owner and does not include individual franchise units of a business nor subsidiaries operating as a separate corporation or partnership. This provision is not available to entities which form an association or similar organization and is not available for residential customers or resale service.
2. Customers may not selectively opt-out of individual programs, but must elect to opt-out of all programs as a group for all eligible accounts.
3. Customers wishing to opt-out of DSM programs and recovery of DSM costs shall certify in writing to the Company that they have conducted an energy efficiency audit within the past three years and are implementing measures that are at least equivalent in energy and demand savings to those anticipated under the Company's DSM program for the applicable customer class. Certifications shall be valid for 12 months.

SOUTH CAROLINA ELECTRIC & GAS COMPANY**ELECTRICITY****RIDER TO RETAIL RATES****DEMAND SIDE MANAGEMENT COMPONENT**

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4. Reductions in usage due to on-site generation, co-generation, shut down or reduction in usage of facilities, shifting of production to another site, or any other reduction not due to an increase in the efficiency of the equipment or processes per unit of output shall not qualify as an element of a Customer's energy efficiency plan.
5. Any Customer who participates in one of the Company's programs, or whose request to opt-out is denied or discontinued, may not seek to opt-out for a period equal to the amortization period used by the Company in the recovery of program costs. Customers who opt-out but later elect to participate in one of the Company's programs may do so upon application to the Company. If acceptable to the Company, the Customer may participate in the Company's programs, but may not apply to opt-out again for a period at least as long as the amortization period.

Since DSM charges are included and a part of retail rates, customers qualifying for the opt-out provision shall receive the following DSM Credit on their monthly bill statement:

$$\text{DSM Credit} = \text{Billed kWh times the applicable DSM Rate}^*$$

* The DSM Rate shall be as shown in the above table for the schedule applicable to Customer's monthly bill.

Customer billing demands shall be monitored on an annual basis and if Average Demand drops below the levels referenced in section 1 of the "Opt-Out" Provision, the customer shall be notified and removed from the "opt-out" option.

DEFINITIONS

1. Annual Review Period - The period of time between December 1 and November 30.
2. Amortization Period - The five-year period of time which the Company's DSM measures and program costs are deferred and amortized.
3. Customer Class - The Company's classification of customers based on similar energy usage characteristics. These are defined as follows:

Residential:

Rate 1 (RGC) – Good Cents Rate, Rate 2 – Low Use Residential Service, Rate 5 - Residential Service Time-of-Use, Rate 6 (RGCC) – Energy Saver / Conservation Rate, Rate 7 – Residential Service Time-Of-Use Demand, Rate 8 – Residential Service

Small General Service:

Rate 3 (M) – Municipal Power Service, Rate 9 – General Service, Rate 10 – Small Construction Service, Rate 11 – Irrigation Service, Rate 12 (C) – Church Service, Rate 13 (ML) – Municipal Service, Rate 14 – Farm Service, Rate 16 – General Service Time-Of-Use, Rate 22 (S) – School Service, Rate 28 – Small General Service Time-Of-Use Demand

Medium General Service:

Rate 19 – General Service Concurrent Demand Time-Of-Use, Rate 20 – Medium General Service, Rate 21 – General Service Time-Of-Use Demand, Rate 21A – Experimental Program - General Service Time-Of-Use Demand

Large General Service:

Rate 23 – Industrial Power Service, Rate 24 – Large General Service Time-Of-Use, Rate 27 - Large Power Service Real Time Pricing (Experimental)

SALES AND FRANCHISE TAX

To the above will be added any applicable sales tax, franchise fee or business license tax which may be assessed by any state or local governmental body.

PAYMENT TERMS

All bills are net and payable when rendered.

TERM OF CONTRACT

The contract terms will be the same as those incorporated in the rate tariff under which customer receives electric service.

GENERAL TERMS AND CONDITIONS

The Company's General Terms and Conditions are incorporated by reference and a part of this rider.

Opt-Out Provision for Large Commercial and Industrial Customers

1. Large commercial and industrial customers may be eligible to opt-out of DSM programs and costs so long as the conditions set forth below are being met. Eligible customers are those business entities using the Company's standard electric service with either: (1) an average of monthly billing demands over the past 12 months ("Average Demand") that is equal to or greater than 3,500 kW at a single site with contiguous services, or (2) for at least two non-contiguous premises, the sum of the Average Demands must be equal to or greater than 6,000 kW with each premise having an Average Demand equal to or greater than 100 kW. For the purpose of meeting the threshold in (2), a business entity is defined as a single corporation, partnership, company or individual owner and does not include individual franchise units of a business nor subsidiaries operating as a separate corporation or partnership. This provision is not available to entities which form an association or similar organization and is not available for residential customers or resale service.
2. Customers may not selectively opt-out of individual programs, but must elect to opt-out of all programs as a group for all eligible accounts.
3. Customers wishing to opt out of DSM programs and recovery of DSM costs shall certify in writing to the Company that they have conducted an energy efficiency audit within the past three years and are implementing measures that are at least equivalent in energy and demand savings to those anticipated under the Company's DSM program for the applicable customer class. Certifications shall be valid for 12 months.
4. Reductions in usage due to on-site generation, co-generation, shut down or reduction in usage of facilities, shifting of production to another site, or any other reduction not due to an increase in the efficiency of the equipment or processes per unit of output shall not qualify as an element of a Customer's energy efficiency plan.
5. Any Customer who participates in one of the Company's programs, or whose request to opt out is denied or discontinued, may not seek to opt-out for a period equal to the amortization period used by the Company in the recovery of program costs. Customers who opt-out but later elect to participate in one of the Company's programs may do so upon application to the Company. If acceptable to the Company, the Customer may participate in the Company's programs, but may not apply to opt-out again for a period at least as long as the amortization period.